

QUESTIONS ON NOTICE/IN WRITING

Question No 82

Program: DFAT

Topic: Bougainville

Question in Writing

Senator Rhiannon

Question

- 1. Since 2010 what funding has the Australian government provided to experts to assist the Autonomous Bougainville Government or to the ABG to pay experts to assist them; who are these experts; and how much has been paid?**
- 2. What amount of funding has been earmarked for Bougainville in each of the last three financial years?**
- 3. What reporting processes and accountability mechanisms for spending of that aid are in place? Have these processes been followed?**
- 4. Since 2010 what mining consultation forums/events funded by Australia have been held regarding reopening mining in Bougainville? Please provide a list of these forums/events.**
 - a. What country where these forums held in and how much Australian assistance was allocated for each event?**
 - b. What DFAT officials were involved?**
 - c. What was the purpose of each event?**
 - d. Where materials produced for these events and if so could they be provided?**
 - e. Where the events evaluated and if so can those evaluations be provided?**
- 5. What consultations involving DFAT related staff of people funded by DFAT have been held on Bougainville specifically relating to the draft mining legislation?**
- 6. Since 2010 what projects related to mining on Bougainville that cover research, provision of advice, practical assistance or related activities have been funded by DFAT and for each project please include its purpose, outcomes and amounts expended?**
- 7. Since 2010 what projects has DFAT funded on Bougainville relating to human rights, peacemaking, women's rights, and agriculture; and for each project please include its purpose, outcomes and amounts expended?**
- 8. What meetings have been held between Australian government officials and representatives of the Autonomous Bougainville Government, and for each meeting please include dates, location, event/purpose, government staff involved, and any outcomes?**
- 9. What meetings have been held between Department or Ministerial staff met and representatives of the Autonomous Bougainville Government**

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regarding the Panguna copper mine; and please include dates, location, event/purpose, government staff involved, and any outcomes?

- 10. What meetings have been held between Department or Ministerial staff met and Adam Smith International, relating to Bougainville; and please include dates, location, event/purpose, government staff involved, and any outcomes?**
- 11. Since 1 December 2013 what meetings have Department or Ministerial staff held with Rio Tinto officials, including its subsidiary Bougainville Copper Limited, relating to its Bougainville interests, including dates, location, event/purpose, government staff involved, and any outcomes?**

Answer

1. The Australian Government has supported a range of advisers, volunteers and experts to assist the Autonomous Bougainville Government (ABG) since 2010, through both PNG national sector programs and through programs specific to Bougainville. Details of advisory positions funded by AusAID in 2013 were provided in response to Question on Notice No. 306 of Supplementary Budget Estimates in November 2013. A list of current advisory positions funded by DFAT is provided in response to Question 83 below.

The precise number, role and duration of individuals assisting the ABG fluctuates over time. The annual costs vary depending on the period advisors are engaged for and the reimbursable travel costs incurred in a particular year. The Department does not maintain a separate central record of advisers engaged since 2010 from all the programs in Bougainville with costs totalled over the four year period requested. To collate such this information would entail a significant additional investment of resources. The Department does not consider this diversion of resources from priority areas to be justified.

2.

2011-12	2012-13	2013-14	Total
\$24.5m	\$33.8m	\$37.7m	\$96.00m

3. *Making Performance Count: enhancing the accountability and effectiveness of Australian aid* is the Government's performance framework which is now applicable to all Australia's aid programs (available at <http://aid.dfat.gov.au/Publications/Pages/framework-making-performance-count.aspx>). Each program has in place reporting and accountability mechanisms which have been followed. Consolidated information on the performance of our programs in PNG, including those in Bougainville, is provided through the annual Papua New Guinea Aid Program Performance Report produced by the Department (which can be accessed through the departmental website <http://aid.dfat.gov.au>,

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the most recent report is available

at: <http://aid.dfat.gov.au/Publications/Pages/png-appr-2013-14.aspx>).

4. Australia co-funds with New Zealand the Governance Implementation Fund (GIF). The GIF expended \$436,264.65 up to 31 October 2014 to implement the Mining Community Negotiations and Consultations Project. Forums/events conducted under the project have included:

- workshops to identify and address negotiating issues for landowners and develop an integrated negotiation position between ABG and landowners;
- workshops working with landowners to develop their negotiating skills and their capacity to effectively manage the business of their associations;
- workshops providing specific opportunities for women representatives to identify and address negotiation issues and build their capacity to influence decision making;
- organising the Bougainville-wide Women's Forum for women to receive information regarding, and have input into, preparations for the Panguna negotiations;
- establishing the Bougainville Negotiation Forum, the broadly-based stakeholder group designed to ensure that negotiations are directed by a body that has broad representation from all key Bougainville interests, including the ABG, Panguna affected landowners, ex-combatants, women's groups, churches, councils of elders, business and youth; and
- village level community engagement in the Panguna area to ensure those most affected by earlier mining operations are fully engaged in preparations for negotiations.

The GIF also funded a Mining Negotiations Adviser, Professor Ciaran O'Faircheallaigh, to support the ABG to consult and negotiate with relevant communities and stakeholders on the reopening of the Panguna Mine. Funding provided since 2010 totalled \$796,302.40, including \$19,053.97 provided by DFAT in 2011.

Australia also provided \$49,425.45 for ten senior ABG representatives, including President Momis, to attend the ABG Mining Conference in Canberra in February 2013.

Australia has also provided funding to the ABG to support the consultation process the ABG has conducted on the mining sector in Bougainville, including to engage advisers to assist, among other things, the ABG plan and conduct the public consultations.

Australia funded an ABG Strategic and Legal Advisor, Mr Anthony Regan, to advise the Bougainville Executive Council, and Chief Administrator and the Autonomous

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Bougainville Government on a broad range of legal, constitutional and policy issues. This has included advice on mining policy and negotiations on re-opening the Panguna copper mine and assistance with the development of the proposed Bougainville Mining Act and interim mining legislation. Total funding for this position, including work unrelated to mining, since 2010 was \$968,120.

a. Apart from the ABG Mining Conference which was held in Canberra, all other activities supported by Australia took place in Papua New Guinea.

b. DFAT officials in PNG have been involved in arranging support for these activities.

c. The purpose of the activities has been to support the ABG's efforts to ensure policy decisions on mining are transparent, consultative, and acceptable to Bougainvilleans, as well as conducted in a way to minimise the risk of conflict.

d. No materials were commissioned by DFAT.

e. DFAT conducts evaluations at the program level, not for individual events.

5. See answers to question 4 above.

6. See answers to question 4 above. Australia also expended \$202,989.00 since 2010 on the Australian Development Research Awards Scheme to support research and document the economic, social and environmental impacts of illegal mining, identify consequential policy issues, and suggest legal regimes and policies that can generate local benefits.

DFAT conducts evaluation of outcomes at the program level, not for individual projects or events.

7.

Activity	Purpose	Amount Expended
Women's rights		
Inclusive Development in Post-Conflict Bougainville Program	To support capacity building of women's groups in Bougainville through the provision of community project grants and training.	\$2,500,000.
Bougainville Women's Federation (BWF) Information Kiosk, Café and	To help women to have access to a safe, secure, clean and welcoming centre in Buka. For the centre to provide high quality service, good food and hygienic amenities. Provide	\$76,220

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Public Facilities	BWF and members with opportunities for income generation and training.	
Construction of facilities for Nazareth Rehabilitation Centre		\$413 000 in 2009
Tinputz district village assembly leadership strengthening	Includes support to strengthen the organizational capacity of selected Tinputz Village Assemblies incorporating gender equality.	\$459,419
Bougainville Village Assembly Strengthening Extension Project	Includes support for gender equity and diversity in governance.	\$1,631,033
Women's resource centre	To improve the leadership and management skills for the executive group for Tinpuz District Women's Association.	\$56,859
Wokabout sawmill	To equip and improve leadership and management skills of the executives of Ubuiope Women's Association.	\$56,087
Conference centre	To construct a Resource Centre within easy walking distance for all Suir Goev women.	\$57,969
Family and sexual violence training	Women and others vulnerable to family and sexual violence increasingly access justice, legal protection and support services.	\$908,529
Peacemaking		
Strengthening Peace in Bougainville	To support efforts to promote lasting peace and unite the people of Panguna and Bougainville into a cohesive and harmonious society that exercises good governance and inclusive leadership and fully recognizes the voices of all citizens including women and youths.	\$1,243,491
Consultant on Weapons Disposal & Resolution of	To support the ABG in its policy decisions on weapons disposal and local conflict resolution.	\$875,871. 95

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Localised Conflict		
UNDP weapons disposal program		\$1.5 million over three years (2008-2010)
Agriculture		
Poultry (chicken)	To Construct a building facility to raise 200 broilers and 100 layers for 7 hamlets of Manuatavu with the total population of 205.	\$52,030
Fresh fish marketing	To empower women by providing a building facility for a poultry project.	\$44,581
Balbi Grains and Vegetables	To increase production and returns for grains & veggies unique in 6 villages of Rotokas and improve their skills of 60 model farmers on potato and rice management to meet quality standards.	\$64,111

The outcomes of this support is reported on through the program evaluations and aid program reporting referred to in the response to question 83(4) above. The Australian Centre for International Agricultural Research (ACIAR) also administers programs in the agricultural sector in Bougainville and questions on its programs should be directed to ACIAR.

8. Australian government officials meet with ABG officials regularly and, in the case of the Department's officers located in Buka, on an almost daily basis. To collate a list of all such meetings would entail a significant investment of resources. The Department does not consider this diversion of resources from priority areas to be justified.

9. Australian government officials meet with ABG officials regularly and, in the case of the Department's officers located in Buka, on an almost daily basis. To collate a list of all meetings held specifically to discuss the Panguna copper mine would entail a significant investment of resources. The Department does not consider this diversion of resources from priority areas to be justified.

Questions relating to meetings held by Ministerial officers should be directed to the relevant Minister's office.

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10.

Dates	Location	Event/purpose	Government staff involved	Outcomes
23 Oct 2012	Canberra, Australia	DFAT meeting to discuss Adam Smith's work in Bougainville	DFAT officials based in Canberra	None
11 Feb 2014	Buka, Papua New Guinea	Drop-in meeting by Adam Smith International during mission to Bougainville	DFAT staff based in Buka and Port Moresby	None
8 Aug 2014	Canberra, Australia	DFAT lunchtime seminar on Extractive industries in Burma and Papua New Guinea	Various DFAT officials based in Canberra	None
Week of 18 Aug 2014	Buka, Papua New Guinea	Briefing on mission to coordinate with Australian Aid program.	DFAT officials based in Buka	None

Questions relating to meetings held by Ministerial officers should be directed to the relevant Minister's office.

11. Please note the responses provided to the Questions on Notice 90 for the Supplementary Budget Estimates hearing on 23 October 2014 and Question on Notice 96 for the Supplementary Budget Estimates hearing on 21 November 2013.

The Department notes that Australian government officials meet with Peter Taylor, chairman of BCL, and other Rio Tinto and BCL officials frequently for a range of purposes. To collate such a list and provide the level of detail requested would entail a significant investment of resources. The Department does not consider this diversion of resources from priority areas to be justified.

Questions relating to meetings held by Ministerial officers should be directed to the relevant Minister's office.

QUESTIONS ON NOTICE/IN WRITING

Question No 83

Program: DFAT

Topic: Advisers on Bougainville

Question in Writing

Senator Rhiannon

Question

- 1. How many advisors or contracted personnel is the Australian government currently funding on Bougainville?**
 - a. What are each of their roles?**
 - b. What amount of funding is being provided to each?**
 - c. What are the names of each of these personnel?**
- 2. Once advisors disclose possible conflicts of interest they may have does DFAT determine whether the disclosed conflict of interest will impact on their role and needs to be responded to?**
- 3. May I have a copy of the guidelines DFAT follows in such cases?**

Answer

1. Australia currently supports 56 advisors and individual contractors to work with the ABG in a combination of full time and part time roles.

The majority of advisors are engaged through the Provincial and Local-level Government Program (PLGP), with others supported under the PNG Australia Law and Justice Program (PALJP); the education sector Capacity Development Facility (CDF) and the Bougainville Governance and Implementation Fund (GIF), to which the ABG and New Zealand also contribute funding.

a. List of current advisors and contractors

Position	Program	Expensed 2014/15
Finance		
Strategic public financial management adviser*#	PLGP	\$205.00
Taxation and revenue adviser	GIF	\$0.00
Contract accountants (3)*	GIF	\$0.00
Strategic planning and strengthening Chief Administrator's office		

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Strategic management adviser*	GIF	\$0.00
Senior Strategic Planner contractor	GIF	\$0.00
Secreterial practice adviser	GIF	\$0.00
Performance, reporting and compliance contractor*	GIF	\$0.00
Program Management Unit (PMU), infrastructure and economic development		
Procurements and contracts adviser	PLGP	\$125,015.00
PMU and Special Intervention Fund adviser#	PLGP	\$174,281.00
PMU Project management adviser#	PLGP	\$2,685.00
PMU Project feasibility and design specialist#	PLGP	\$5,470.00
PMU Project manager (South)*	GIF	\$0.00
PMU Operational monitoring and evaluation	GIF	\$39,323.00
PMU Roads engineer	GIF	\$100,000.00
PMU Infrastructure manager	GIF	\$40,000.00
PMU Cadet*	GIF	\$0.00
Human resources		
Organisation management & HRD adviser*	PLGP	\$0.00
HR adviser	PLGP	\$1,654.00
GIF HR contractor	GIF	\$29,364.00
Autonomy implementation and policy development		
Policy development and drawdown advisor	PLGP	\$2,189.00
Strategic adviser#	PLGP	\$262,247.00
Strategic and legal adviser#	PLGP	\$194,658.00
Legislative drafting adviser	PLGP	\$97,050.00
Elections adviser	PLGP	\$4,905.00

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District planning and COE adviser	GIF	\$107,261.24
Mining negotiations adviser	GIF	\$362,117.71
Communications, awareness raising and peacebuilding		
Community radio producer	GIF	\$3,847.98
Communications officer Radio	GIF	\$7,317.20
Communications officer print/online	GIF	\$3,847.98
Community radio, mobile radio	GIF	\$3,391.94
Communications officer events	GIF	\$3,391.94
Communications officer bulletin	GIF	\$8,536.00
Graphic design officer	GIF	\$3,391.94
Weapons disposal and conflict resolution adviser	PLGP	\$77,471.00
Peacebuilding, leadership and civic engagement adviser*#	PLGP	\$0.00
Information Communication Technology (ICT)		
ICT supervisor	GIF	\$13,107.60
ICT network adviser	GIF	\$58,603.75
Information management adviser	GIF	\$0.00
ICT manager*	GIF	\$0.00
ICT governance adviser*	GIF	\$0.00
Sectoral support		
Law and Justice (L&J)		
L&J Sector finance adviser (ended 30 June 2014)	PALJP	\$1,504.24
L&J Sector service delivery adviser	PALJP	\$83,061.02
L&J Sector training adviser	PALJP	\$69,471.82
L&J Sector service delivery adviser#	PALJP	\$37,323.41

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Bougainville infrastructure adviser#	PALJP	\$31,783.35
Bougainville facilities manager#	PALJP	\$4,050.00
Health		
Health adviser	HHISP	\$128,627.00
Education		
Regional literacy supervisor (North)	GIF	\$16,153.83
Regional literacy supervisor (Central)*	GIF	\$0.00
Regional literacy supervisor (South)	GIF	\$4,615.38
Literacy program appraisal specialists	GIF	\$0.00
Education strategic plan facilitator	CDF	\$0.00
Education sector comparative assessment consultant	CDF	\$0.00
Education sector pathways mapping adviser	CDF	\$0.00
Total		\$1,752,101.49

* Not yet recruited.

Short term advisory support.

Additional personnel are engaged by our partners, contractors or subcontractors to deliver programs in Bougainville, but do not work within or for the ABG directly or are not funded solely by the Australian government. There are also additional Australian government employees who work with the ABG through the Australian Civilian Corps.

b. Expenditure for each role for the current financial year is detailed in **a.**

These costs can vary depending on number of days a particular adviser is engaged and the reimbursable travel costs incurred by the adviser. Some of the positions supported are currently vacant or have been recently filled, so costs for some of the positions have not yet been incurred in this financial year.

c. The Department does not consider the public release of the personal details of advisers and contractors to be appropriate.

2. Yes.

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3. The Department requires full disclosure of conflicts of interest as a part of the Australian aid program's standard contractual obligations. Any contractual engagement by the Department is also governed by a range of legal and policy documents which deal with conflicts of interest, including the *Public Governance, Performance and Accountability Act 2013* (available at <http://www.comlaw.gov.au/Details/C2013A00123>); *2014 Commonwealth Procurement Rules* (available at <http://www.finance.gov.au/procurement/procurement-policy-and-guidance/commonwealth-procurement-rules/>), the Commonwealth Fraud Control Framework 2014 (available at <http://www.ag.gov.au/CrimeAndCorruption/FraudControl/Pages/FraudControlFramework.aspx#frame>); the DFAT Secretaries Instructions and the DFAT Conduct and Ethics manual, which includes Chapter 5 on Conflicts of interests (copy provided).

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Question No 84

Program: DFAT

Topic: Stitch in Time report - Bougainville

Question in Writing

Senator Rhiannon

Question

- 1. *Is the department aware of the Voices of Bougainville report published in September 2014 by Jubilee Australia?***
- 2. *Has DFAT assessed the information presented in this report?***
- 3. *Will the data provided in this report be taken into consideration by the Department in its engagement in Bougainville?***
- 4. *If not why has it been determined not to use the data and information in this report?***

Answer

1. Yes.
2. Yes.
3. Yes.
4. Not applicable.

QUESTIONS ON NOTICE/IN WRITING

Question No 85

Program: DFAT

Topic: Stitch in Time report - Bougainville

Question in Writing

Senator Rhiannon

Question

- 1. Does DFAT endorse the recommendations of the report 'A Stitch in Time' produced in November 2013, by the Australian Strategic Policy Institute, partly funded by the Department of Defence?**
- 2. Specifically does DFAT support the recommendation in this report that calls for a significant investment in Bougainville, including the potential provision of Australian Defence Force and Australian Federal Police personnel?**
- 3. Did DFAT have any role in the production of this report? If so please provide details on the report's methodology, the evidence employed to develop its recommendations, the reaction if any from the Autonomous Bougainville Government, and the amount expended in the report's production and dissemination?**
- 4. Please detail meetings between DFAT personnel and personnel from the Australian Defence Force about Bougainville, including the purpose of these meetings, date, location, personnel involved, and outcomes?**
- 5. Please detail meetings between DFAT personnel and officials from the Autonomous Bougainville Government, including the purpose of these meetings, date, location, personnel involved, and outcomes?**

Answer

1. We welcome the contribution from the Australian Strategic Policy Institute (ASPI) and other independent think tanks and public commentators to the public debate on Australia's future engagement with Bougainville. It is not standard practice for the Department to endorse or otherwise the recommendations of think tanks.
2. Please see the response to 1. above
3. The Department was sent an early draft of the report to review it for factual accuracy, but was otherwise not involved in the production of the report.

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4. The Department engages regularly with a range of Australian government departments and agencies on Bougainville. It would not be possible to collate a list as requested.
5. Please see the response to Question on Notice 82(8).

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Question No 86

Program: DFAT

Topic: Mantle Group - Bougainville

Question in Writing

Senator Rhiannon

Question

- 1. Is DFAT aware of the activities of the Mantle Group in Bougainville and that they have bought large tracts of land in Bougainville for various plantations?***
- 2. Has any financial or other assistance been provided by the Australian government to the Mantle Group to enable its work in Bougainville? If so please provide details of the amount of money provided and for what purpose it was given?***

Answer

1. The Department is aware of the Mantle Group's activities in Bougainville.
2. No.

QUESTIONS ON NOTICE/IN WRITING

Question No 87

Program: DFAT

Topic: Professional Services Solutions - Contracts

Question in Writing

Senator Rhiannon

Question

- 1. *Considering Professional Services Solutions states on its website [http://professionalservicesolutions.net/our_story] that it was established to “provide skilled people and support to the Bougainville Transition Team which succeeded the military led Peace Monitoring Group following the crisis in PNG's North Solomon's province”***
 - a. Has the Australian government ever contracted or had dealings with this company or any business or entity that has contracted this company? If so please provide details of this association?***
 - b. What does the Australian government know of this company's presence in PNG?***
 - c. Was the Australian government aware of this company's dealings in Bougainville and if so what did the government understand this company was doing?***

Answer

1 & a.

In 2003, the Australian government engaged HK Logistics to provide logistical support to the Bougainville Transition Team. DFAT understands that HK Logistics in turn engaged subcontractors to assist in fulfilling its contractual obligations, including Professional Services Solutions. The Department understands that Professional Services Solutions was engaged to assist in the recruitment of personnel to support the Bougainville Transition Team between June 2003 and March 2007.

Professional Services Solutions was also engaged by HK Logistics to provide the Department with the following services:

- construction and logistics project in Nauru between April 2004 and March 2007; and
- support to the Indian Ocean Tsunami (Banda Aceh) between March 2005 and June 2006.

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The Australian Embassy in Kabul separately contracted Professional Services Solutions to construct accommodation in 2010 and to recruit and engage a cook (October 2010 to March 2011) and an Afghan research officer (December 2010 to July 2011).

The Department cannot comment on any other contractual arrangements that Professional Services Solutions may have with other government departments.

b & c.

The Department understands that Professional Services Solutions has had two engagements in PNG. The first was the deployment to Bougainville detailed in the response to question 87(1)(a) above. The second was a subsequent engagement with Rio Tinto Limited in May 2013 to conduct a security risk assessment of Bougainville in the context personnel of Rio Tinto Limited and Bougainville Copper Limited travelling to Bougainville.

QUESTIONS ON NOTICE/IN WRITING

Question No 88

Program: DFAT

Topic: Support to Australian research centres focusing on the Pacific region

Question in Writing

Senator Rhiannon

Question

- 1. *What government funding is provided to the State, Society and Governance in Melanesia Program at the Australian National University, and please include the purpose of this funding, key performance indicators, and any performance evaluations that have been conducted?***
- 2. *Can the Department provide details of funding provided to the Development Policy Centre at the Australian National University program, including the purpose of this funding, key performance indicators, and any performance evaluations that have been conducted?***

Answer

1. The Government will provide \$19.9 million to the State, Society and Governance in Melanesia (SSGM) program from 2013-2017.
 - a. This funding supports:
 - i. Production and dissemination of policy relevant research about the Pacific, across the following thematic areas: Politics, Elections, Leadership & Governance; Conflict, Justice & Peace Building; Poverty, Livelihoods, Rural Development, Migration and Extractive Industries; and Gender, Health and Social Development;
 - ii. Expanding and sustaining a network of Australian, regional and international research institutions and individual researchers; and
 - iii. Training and mentoring the next generation of Pacific and Timor Leste researchers.
 - b. The key performance indicators for the SSGM program are:

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- i. A core research program that provides policy relevant research and analysis to the Government and stakeholders in the Pacific;
 - ii. Establishment of research partnerships with key regional and international institutions (including universities, think tanks and donor programs);
 - iii. Effective research communication to Government and regional stakeholders through hosting of seminars and workshops and publication of a range of research products (including research reports, discussion papers and policy briefs); and
 - iv. An increased number of Pacific Island scholars collaborating on and producing peer reviewed research and analysis on relevant issues.
- c. Under the terms of the SSGM grant agreement a mid-term performance evaluation will be conducted for the current program.
2. The Government will have provided \$1,400,000 to the Development Policy Centre, through Crawford School of Public Policy from 2012 – 2015.
- a. This funding supports:
 - i. Research and analysis to inform PNG Government budget and expenditure policy directions.
 - ii. Collaboration with the National Research Institute in PNG to undertake this research and provide mentoring and training
 - b. Key Performance Indicators for the Development Policy Centre are:
 - i. A research program that provides research and analysis relevant to public policy in PNG
 - ii. Strengthened existing research partnership with the National Research Institute.
 - iii. Communication of research findings to Government of PNG, other donor agencies, the general public through range of publications including discussion papers, research reports and production of a research findings in a report titled "*A Lost Decade? Service Delivery and Reforms in Papua New Guinea 2002-2012*".

A performance evaluation has not been conducted on the Development Policy Centre for the current research program.